

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

NSCE-00 SSO-00 USIE-00 INRE-00 SSC-01 SAJ-01 /055 W

----- 077909

O R 301655Z JUL 76

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 9176

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION NATO

USCINCEUR VAIHINGEN GERMANY

US DOCOSOUTH

SHAPEUSNR

AMCONGEN NAPLES

AMCONGEN MILAN

AMCONGEN FLORENCE

C O N F I D E N T I A L SECTION 1 OF 2 ROME 12389

US DOCOSOUTH FOR INTAF

SHAPEUSNR FOR POLAD

E.O. 11652: GDS

TAGS: PINT, IT

SUBJECT: ANDREOTTI ANNOUNCES HIS CABINET

SUMMARY. ANDREOTTI'S MINORITY CABINET, ANNOUNCED JULY 29, REFLECTS THE FACTIONAL BALANCE WITHIN THE DC BUT HAS A FRESH IMAGE BECAUSE OF THE INCLUSION OF NEW FACES (ONE-THIRD) AND EMPHASIS ON YOUNGER MEN. NO EX-PRIME MINISTERS ARE INCLUDED. FORMER DEFENSE MINISTER FORLANI MOVES TO THE FOREIGN MINISTRY; ANDREOTTI LOYALIST LATTANZIO TAKES DEFENSE; AND COSSIGA REMAINS IN INTERIOR. ANDREOTTI IS EXPECTED TO PRESENT HIS GOVERNMENT TO PARLIAMENT AUGUST4. END SUMMARY.

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1. ANDREOTTI'S NEW MINORITY CABINET, SWORN IN ON  
JULY 30, IS AS FOLLOWS:

PRESIDENT            ANDREOTTI

FUND FOR THE SOUTH    DE MITA

FOREIGN AFFAIRS        FORLANI

INTERNAL AFFAIRS       COSSIGA

JUSTICE                BONIFACIO

BUDGET AND REGIONS    MORLINO

FINANCE                PANDOLFI

TREASURY               STAMMATI

DEFENSE                LATTANZIO

EDUCATION              MALFATTI

PUBLIC WORKS            GULLOTTI

AGRICULTURE            MARCORA

TRANSPORTATION        RUFFINI

POSTS                  VITTORINO COLOMBO

INDUSTRY                DONAT CATTIN

LABOR                  ANSELMI

FOREIGN TRADE OSSOLA   OSSOLA

MERCHANT MARINE       FABERI

GOVERNMENT HOLDINGS   BISAGLIA  
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HEALTH                DAL FALCO

TOURISM                ANTONIOZZI

CULTURAL ASSETS        PEDINI

2. THE NEW CABINET IS NOTEWORTHY FOR ITS COMPLEXION

OF RENEWAL: 8 OF THE 21 MINISTERS ARE NEW, INCLUDING ITALY'S FIRST WOMAN MINISTER (TINA ANSELM), AND ONLY ONE (DONAT-CATTIN IS "OLD" IN TERMS OF YEARS AND PREVIOUS MINISTERIAL OFFICE. THE NEW MINISTERS ARE LATTANZIO, ANTONIOZZI, FABBRI, RUFFINI, PANDOLFI, ANSELM AND OSSOLA (FORMER DIRECTOR GENERAL OF THE BANK OF ITALY). AS PREDICTED, NONE OF THE FORMER PRIME MINISTERS (MORO, RUMOR, COLOMBO) WERE INCLUDED AND NOTORIOUS MACHINE-POLITICIAN GIOIA WAS DROPPED. EXCEPT FOR DONAT-CATTIN, PEDINI, AND THE TECHNICIANS, ALL MINISTERS ARE IN THEIR LATE 40'S OR EARLY 50'S, GIVING THE CABINET A MORE YOUTHFUL LOOK THAN IT HAS HAD IN MAY YEARS.

3. ANDREOTTI'S TASK IN ASSEMBLING A NEW CABINET WITH AS FRESH AN OUTLOOK AS REALISTICALLY POSSIBLE WAS NOT EASY, GIVEN THE NEED TO ACCOMMODATE THE COMPETING INTERESTS OF THE PARTY'S VARIOUS FACTIONS. IN FACT THE FINAL LIST WAS REPORTEDLY DELAYED LATE INTO THE EVENING OF JULY 29 IN ORDER TO RECONCILE LAST-MINUTE DEMANDS TO INCLUDE VARIOUS FACTIONAL CANDIDATES. ACCORDING TO THE PRESS, FORLANI ALSO GREATLY COMPLICATED ANDREOTTI'S EFFORTS BY REFUSING UNTIL THE LAST POSSIBLE HOUR TO MOVE FROM DEFENSE TO FOREIGN AFFAIRS.

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US DOCOSOUTH  
SHAPEUSNR  
AMCONGEN NAPLES  
AMCONGEN MILAN  
AMCONGEN FLORENCE

C O N F I D E N T I A L SECTION 2 OF 2 ROME 12389

4. AS FINALLY COMPOSED THE LIST REFLECTS APPROXIMATELY THE SAME FACTIONAL DIVISION OF MINISTERIAL POSITIONS THAT OBTAINED IN THE FORMER MORO CABINET. IN BROAD TERMS, THIS BREAKS DOWN BETWEEN 9 DAF (ANDREOTTI AND CENTER); 9ZAC (CENTER-LEFT) AND 3 INDEPENDENT "TECHNICIANS" (WHO PROBABLY CAN BE COUNTED UPON TO LEAN TOWARD ANDREOTTI). MORE SPECIFICALLY, MOST OBSERVERS AGREE ON FOLLOWING FACTIONAL BREAKDOWN:

DC FACTIONS      MINISTERS

DOROTEO      5   BISAGLIA, RUFFINI, DAL FALCO,  
   PANDOLFI, PEDINI  
FANFANI      3   FORLANI, MALFATTI, FABBRI

ANDREOTTI      1   LATTANZIO  
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RUMOR      1   GULLOTTI

COLOMBO      1   ANTONIOZZI

MORO      2   MORLINO, ANSELMINI

BASE      3   MARCORA, COSSIGA, DE MITA

FORZE-NUOVE      2   DONAT-CATTIN, V. COLOMBO

INDEPENDENT      3   STAMMATI, BONIFACIO, OSSOLA

5. ANDREOTTI IS EXPECTED TO PRESENT HIS GOVERNMENT TO PARLIAMENT AUGUST 4 (AUGUST 3 BY SOME ACCOUNTS). ASSUMING PASSAGE IN THE SENATE, ANDREOTTI REPORTEDLY RECEIVED ASSURANCES THAT THE CHAMBER WOULD BEGIN DEBATE AUGUST 9.

6. WHILE ANDREOTTI'S TRIAL IS FAR FROM OVER, PRESS OPINION (GENERALLY SHARED BY LOCAL SOURCES) IS ON THE WHOLE OPTIMISTIC THAT ANDREOTTI WILL SUCCEED IN PASSING INITIAL VOTE OF CONFIDENCE. THE PSI DIRECTORATE YESTERDAY REAFFIRMED THAT THE PARTY WOULD ABSTAIN

PROVIDING THAT LAST MINUTE "COUNTER-INDICATIONS" (SUCH AS A PCI NEGATIVE VOTE OR A SURPRISE MSI/DN POSITIVE VOTE OR ABSTENTION) DO NOT ARISE. PRI AND PSDI ANNOUNCED INTENTIONS TO ABSTAIN HAVE NOT CHANGED. THE PCI IS MAINTAINING ITS POSITION THAT IT WILL DECIDE ONLY AFTER HEARING THE PARLIAMENTARY DEBATE. HOWEVER, UNITA'S FRONT PAGE EDITORIAL JULY 30 STRONGLY SUGGESTS THAT THE PCI WILL ALSO ABSTAIN.

7. COMMENT. ANDREOTTI HAS PUT TOGETHER AN ATTRACTIVE CABINET IN ITALIAN POLITICAL TERMS. THE "OLD GUARD" LOOK IS DEFINITELY GONE, REPLACED BY ONE OF RELATIVE YOUTH AND NEWNESS. ONE-THIRD ARE NEW TO MINISTERIAL POSITIONS AND ALL, EXCEPT DONAT-CATTIN, PEDINI, AND TWO OF THE "TECHNICIANS" (STAMMATI AND OSSOLA), ARE RELATIVELY YOUNG. NONE IS BURDENED WITH SCANDALOUS OR OTHER NEGATIVE BAGGAGE (UNLIKE, E.G., GIOIA IN THE LAST MORO GOVERNMENT). ONLY A FEW ARE POSSIBLY CONFIDENTIAL

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IDENTIFIABLE WITH THE OLD-CLIENT STYLE OF GOVERNMENT AND ALL HAVE REPUTATIONS OF BEING SERIOUS, HARD-WORKING PEOPLE. THE NEW CABINET SHOULD THEREFORE APPEAR TO THE ITALIAN ELECTORATE AS THE PRODUCT OF A SERIOUS EFFORT TO RESPOND TO THE REPEATED CALLS FOR A CHANGE IN THE STYLE AND QUALITY OF GOVERNMENT AND FOR RENEWAL IN THE DC. TODAY'S PRESS REACTION IS INDEED POSITIVE.

8. THE THREE POSTS OF MOST IMMEDIATE INTEREST TO THE USG (FOREIGN AFFAIRS, DEFENSE, AND INTERIOR) ARE ALL IN GOOD HANDS. WE KNOW LATTANZIO (DEFENSE) LESS WELL THAN THE OTHER. WHILE HIS POLITICAL OUTLOOK IS COMPATIBLE WITH OUR INTERESTS, HIS MANAGERIAL TALENTS ARE UNPROVEN, ALTHOUGH HE HAS HAD PREVIOUS EXPERIENCE AT DEFENSE AS AN UNDERSECRETARY. FINANCE AND TREASURY ARE ALSO WELL-MANNED.

9. ANDREOTTI'S PROPOSED GOVERNMENT WILL PROBABLY GET A VOTE OF CONFIDENCE IN THE SENATE, TO WHICH IT WILL BE PRESENTED FIRST. THERE, THE DC AND SVP HAVE MORE VOTES THAN THE COMBINED VOTES OF THE EXTREMES OF LEFT AND RIGHT. HOWEVER, IN THE CHAMBER, AS POINTED OUT IN PREVIOUS MESSAGES (ROME 1228, 11960), ANDREOTTI WILL NOT HAVE A MAJORITY IF THE LAY PARTIES ABSTAIN AND THE EXTREMES OF RIGHT AND LEFT VOTE AGAINST. THERE IS THUS STILL CONSIDERABLE UNCERTAINTY ABOUT THE OUTCOME ALTHOUGH, AS NOTED ABOVE, CURRENT INDICATIONS ARE THAT THE PCI WILL ABSTAIN. THIS WOULD MEAN THAT THE ONLY MAJOR PARTY TO VOTE AGAINST WOULD BE THE MSI, WITH THE POSITIONS OF THE SMALL PARTIES (PLI,

PRI, AND DEM PROL) STILL UNCERTAIN. IT WOULD ALSO MEAN THAT, ONCE PAST THE VOTE OF CONFIDENCE, THE PCI COULD BRING THE GOVERNMENT DOWN AT ANY TIME UNLESS ONE OR MORE OF THE LAY PARTIES SHOULD DECIDE TO SUPPORT THE DC ON ANY PARTICULAR ISSUE ON WHICH IT MAY BE CHALLENGED. THAT THE LAY PARTIES WOULD SUPPORT A PCI MOVE TO BRING DOWN THE GOVERNMENT IS BY NO MEANS CERTAIN, HOWEVER. TO THE CONTRARY, IT IS MORE LIKELY THAT THEY WOULD REMAIN TRUE TO THE BASICALLY ANTI-COMMUNIST POSITION OF THEIR CONSTITUENCIES, ABOVE ALL BECAUSE THEY HAVE THE MOST TO LOSE--EVEN POSSIBLY POLITICAL EXTINCTION - IF EARLY  
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ELECTIONS WERE TO BE REQUIRED. VOLPE

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## Message Attributes

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